

2011 Department of Defense Inherently Governmental and Commercial Activities Inventory Report



December 2011

2011 DoD INHERENTLY GOVERNMENTAL AND COMMERCIAL ACTIVITIES INVENTORY REPORT

This report provides the Department of Defense's (DoD's) Inherently Governmental (IG)/Commercial Activities (CA) Inventory report for 2011 to the Office of Management and Budget (OMB). The IG/CA Inventory is DoD's full inventory as required by Attachment A to OMB Circular A-76, Performance of Commercial Activities, May 29, 2003.

This report also provides DoD's Federal Activities Inventory Reform (FAIR) Act Inventory and FAIR IG Inventory, which has been extrapolated from DoD's IG/CA Inventory. The FAIR Inventory includes civilian authorizations identified as commercial and FAIR IG Inventory includes civilian authorizations categorized as inherently governmental. This FAIR Act Inventory is submitted annually to OMB to comply with the FAIR Act. The FAIR IG Inventory is not required by the FAIR Act but is submitted consistent with prior years' submissions based on OMB's direction.

The FAIR Act requires Federal agencies submit a list of activities performed by Federal Government sources that are not inherently governmental. The Act requires the list include: (1) fiscal year the function first appeared on the list; (2) number of full-time employees necessary to perform the activity; and (3) name of the Federal Government employee responsible for the activity. Information on the fiscal year the function first appeared in the inventory is very challenging because today's functions differ greatly from those performed over ten years ago as missions change and evolve over time.

Consistent with prior years' submissions, DoD's 2011 FAIR and FAIR IG Inventories exclude several categories of authorizations for a variety of reasons. Authorizations in depot-level maintenance and repair functions are excluded in accordance with the FAIR Act. Both inventories exclude military¹ and foreign national² authorizations based on the fact that the FAIR Act applies only to activities performed by Federal civilian employees as defined under 5 U.S.C. 2105. Consistent with all Federal agency inspectors general, the DoD Inspector General reports DoD's inspector general authorizations directly to OMB. As in previous inventory submissions, intelligence authorizations are the responsibility of the Deputy Under Secretary of Defense for Intelligence.

¹ OSD General Counsel letter, June 21, 1999, to OMB General Counsel, conveyed DoD's position regarding reporting military under the FAIR Act.

² OSD General Counsel letter, August 25, 2000, to OMB General Counsel conveyed the DoD's position regarding reporting direct and indirect foreign national hires under the FAIR Act.

The IG/CA Inventory represents fiscal year (FY) 2011 data. Each DoD Component collects and codes their inventory data in the IG/CA Inventory in accordance with annual IG/CA Inventory guidance issued jointly by the Under Secretary of Defense for Acquisition, Technology and Logistics and Under Secretary of Defense for Personnel and Readiness. Since OMB did not issue inventory guidance to Federal agencies for 2011, DoD's inventory has been collected and is being reported consistent with the previous submissions.

DoD does not collect or report inventory data according to budget categories. Data are collected and reported by DoD Component (i.e., Military Department, Defense Agency, or DoD Field Activity). Components have separate and distinct personnel and budgeting systems making it impossible to collect and report data based on budget category. Unifying these systems would not provide visibility into the number of authorizations by DoD Component. Furthermore, without activity-based budgeting, authorizations reported by budget categories would be misleading. As a result, the inventory data are grouped by DoD Component.

As in the past, DoD will make the 2011 FAIR Inventory available to the public on the Deputy Under Secretary of Defense, Installations and Environment website at <http://www.acq.osd.mil/ie/>. The authority and guidance to address FAIR Act challenges and appeals has been delegated to the head of each DoD Component.

Table 1 summarizes DoD's 2011 IG/CA Inventory. It displays, by DoD Component, the total number of authorizations in the FAIR Inventory and the FAIR IG Inventory. The table also breaks out the total number of authorizations in the IG/CA Inventory, which includes military (active duty, guard, and reserves), and foreign national authorizations as well as authorizations in depot maintenance functions. Appendix 1 provides a crosswalk of DoD criteria codes to OMB reason codes that are included in the full data base forwarded electronically to OMB. Table 2 compares DoD's FAIR and FAIR IG Inventories for 2010 and 2011.

Table 1: Summary of the 2011 DoD IG/CA Inventory

Component	Commercial Activity Inventory							Inherently Governmental Activity Inventory						
	FAIR inventory	Uniformed Services*						IG FAIR	Uniformed Services*					
		Active	Guard	Reserves	Foreign Nationals	Depot**	CA Total		Active	Guard	Reserves	Foreign Nationals	Depot**	IG Total
Africom		10					10	715	781	18	414	57		1985
Air Force	94880	146075	71466	51242	8413	18811	390887	49686	121508	32096	12980		9114	225384
Army Civil Works	19815						19815	6920						6920
Army	188622	39091	395	46420	22499	16590	313617	26259	415296	353266	141251	361	3394	939827
BTM	318	5		1			324	69	3	1	6			79
CENTCOM	110	486			40		636	990	1088	12	1127			3217
DARPA	3						3	180	17					197
DAU	114						114	524	33					557
DCAA	632						632	4141						4141
DCMA	902				43		945	9865				46		9911
DeCA	11124				1962		13086	1582	4			52		1638
DFAS	12193	27			236		12456	356						356
DISA	537	1			4		542	5268	1619		102	1		6990
DLA	14478				920	722	16120	8660	549		573	73	2430	12285
DLSA							0	191	1					192
DMA	569	94			82		745	157	888		42			1087
DoDEA	12253	5			274		12532	169						169
DoDHRA	756						756	562	10					572
DPMO	87	46					133							0
DSCA	61						61	730	131		6	30		897
DSS	15						15	847						862
DTIC	229						229	88						88
DTRA	669	75				2	746	713	695		1			1409
DTSA							0	183	12					195
EUCCOM		76					76	634	1143	24	1121	85		3007
JFCCOM		1			1		2	1641	1490	52	1384	2		4569
JS	43	2043			1	68	2155	423	1110	18	167			1718
Marines	12947	17196		424	3585	1692	35844	7307	161064		38721		1129	208221
MDA	531						531	1848	135					1983
Navy	66782	115675		22254	8326	34219	247256	81849	163144		23495	105	6320	274913
NDU	108	13					121	407	181	1	14			603
NORTHCOM							0	985	942	87	260	5		2279
OEA							0	41	3	21				65
OSD	322						322	1967	379	3	149			2498
PACOM	65	81					146	1043	1999		1663	96		4801
PFPA							0	1208	22					1230
SOCOM	93						93	1347	1086	226	486			3145
SOUTHCOM	38	16			84		138	640	887	12	472			2011
STRATCOM	592	424					1016	1465	1602	8	631			3706
TMA	31						31	1526	49					1575
TRANSOM	1	196			1		198	676	430	8	300			1414
TRMC							0	31	3					34
WHS	589						589	1051	149					1200
Grand Total	440509	321636	71861	120344	46468	72104	1072922	224944	878453	385853	225365	913	22387	1737915

*Does not include Individuals Account authorizations
 **Includes only civilian depot maintenance authorizations that are not foreign nationals

Table 2: Comparison DoD's FAIR and FAIR IG Inventories for 2010 and 2011

Description	2010	2011	Difference
Total Inventory (FAIR + FAIR IG)	649,653 (100%)	665,453 (100%)	15,800
FAIR Total Authorizations	429,263 (66%)	440,509 (66%)	11,246
FAIR IG Total Authorizations	220,390 (34%)	224,944 (34%)	4554

APPENDIX 1: CROSSWALK OF DOD 2011 IG/CA INVENTORY CRITERIA CODES TO OMB REASON CODES

DoD Criteria Code	DoD Designation	DoD Manpower Mix Criteria	OMB Reason Code
A	IG	Direction and Control of Combat and Crisis Situations	N/A
B	CA Exempt	Exemption of CS and CSS Due to Operational Risk	A
D	CA Exempt	Exemption of Manpower Dual-Tasked for Wartime Assignment	A
E	IG	DoD Civilian Authority, Direction, and Control	N/A
F	IG	Military-Unique Knowledge and Skills	N/A
G	CA Exempt	Exemption for Esprit de Corps	A
H	CA Exempt	Exemption for Continuity of Infrastructure Operations	A
I	IG	Military Augmentation of the Infrastructure During War	N/A
J	CA Exempt	Exemption for Civilian and Military Rotation	A
K	CA Exempt	Exemption for Civilian and Military Career Progression	A
L	CA Exempt	Exempted by Law, Executive Order, Treaty, or International Agreement	F
M	CA Exempt	Exempted by DoD Management Decision	A
P	CA	Pending Restructuring of Commercial Activities	E
R	CA	Subject to Review for Competition Under OMB Circular No. A-76	B
W	CA	Non-Packageable Commercial Activity	B
X	CA	Alternatives to OMB Circular No. A-76	E